

15th Florence Air Forum

Streamlining Economic Regulation for Air Traffic Management (ATM) in Europe

26 March 2021

Online event

organised by FSR Transport, European University Institute and DG MOVE, European Commission

Introduction

European aviation has been confronted with serious capacity challenges and high levels of delay, in particular, during the two years (2018-2019) leading up to the onset of COVID-19. The pandemic has, subsequently, revealed that the European airspace system lacks resilience and the ability to absorb demand shocks, be these in the form of increases or drops in air traffic. Despite the economic hardship sustained by the entire aviation ecosystem, it has become clear that the European Commission's level of climate ambition remains unchanged. In fact, the recovery phase has been framed as an opportunity to accelerate the shift towards a more sustainable, smarter and resilient mobility system. The [European Green Deal](#) identifies the Single European Sky (SES) as one of the key measures to "help achieve significant reductions in aviation emissions". To ensure the sustainable development of the sector, the SES reform will stimulate a more flexible and scalable provision of air navigation services.

There is firm agreement within the aviation sector, that air traffic management (ATM) in Europe needs to be reformed to cope with both the sustained air traffic growth over the last decade and with significant, unforeseen traffic variations, such as those caused by the COVID-19 pandemic. This, in turn, calls for regulatory changes that promote a safe, cost- and flight-efficient European ATM system that will support the measures outlined in the European Green Deal and reduce aviation emissions. Once the pandemic is contained, it will be even more crucial to increase resilience, scalability and sustainability in the management of manned and unmanned air traffic.

In view of this, in September 2020, the European Commission proposed an [upgrade of the SES regulatory framework](#), in order to modernise the management of European airspace and to establish more sustainable and efficient flightpaths. The amended proposal calls for the strengthening of the European network and its management to avoid congestion and suboptimal flight routes, the creation of an EU market for agile ATM data services provision and incentives, the streamlining of economic regulation for ATM, and for an enhanced coordination for the definition, development and deployment of innovative solutions, among others.

Building upon the conclusions of the [12th Florence Air Forum on 'How to make progress towards an Economic Regulator?'](#), the 15th Florence Air Forum, jointly hosted by the Transport Area of the European University Institute's Florence School of Regulation and the European Commission's DG MOVE, will provide a platform for in-depth discussion on some of the central elements of the proposed SES regulatory framework pertaining to the streamlining of economic regulation for ATM.

More specifically, the Forum will bring together key aviation actors to explore 1) the administrative integration of the Performance Review Body into EASA and the implications for the new distribution of tasks in relation to national economic regulators; 2) the distribution of tasks between the European regulator and the national supervisory authorities; and not the least 3) the legal, technical and practical considerations surrounding the proposed modulation of air navigation charges on the basis of the environmental footprint of the airspace user. While the negotiations between the EU Member States and the European Parliament on the SES proposal basic act are still ongoing, the discussions at the 15th Florence Air Forum will already address some of the more detailed and technical provisions, which also seek to inform the subsequent implementing and delegated acts.

Programme

Setting the scene and overview of the main issues to be addressed

09.00 - 09.20 **Matthias Finger** | FSR Transport, European University Institute

Christine Berg | Single European Sky, DG MOVE, European Commission

Session A - Institutionalising an independent European regulator: the administrative integration of the Performance Review Body (PRB) into EASA, and implications for the new distribution of tasks in relation to national economic regulators?

09.20 - 10.20 Input presentations followed by an open discussion:

Regula Dettling-Ott | Performance Review Body

Patrick Ky | European Union Aviation Safety Agency

László Ignéczi | Body of European Regulators for Electronic Communications

Input by **Juan Montero**, FSR Transport, European University Institute and UNED to conclude the session

10.20 - 10.25 Technical break

Session B - What should be the distribution of tasks between the PRB and the national supervisory authorities?

10.25 - 11.15 Input presentations followed by an open discussion:

Walter Boltz | Walter Boltz - European Energy and formerly E-Control

Marek Bekier | Aviation Capacity Resources Sweden

Eduardo Abia | Spanish Aviation Safety and Security Agency

11.15 - 11.20 Technical break

Session C - Modulation of charges: how can such or similar tools make a contribution to provide decarbonisation incentives without adding unnecessary complexity?

11.20 - 12.00 Input presentations followed by an open discussion:

Andras Hujber | Single European Sky, DG MOVE, European Commission

Adriaan Heerbaart | EUROCONTROL

12.00 - 12.15 Technical break

Synthesis and concluding remarks

12.15 - 13.00 **Matthias Finger** | FSR Transport, European University Institute

Christine Berg | Single European Sky, DG MOVE, European Commission

Participants

Eduardo Abia	Head of Economic and Financial Division, Spanish Aviation Safety and Security Agency, Spain
Ivan Arnold	Advisor to the CEO, HungaroControl, Hungary
Valentine Barasz	Policy Officer - Single European Sky, European Commission, Belgium
Montserrat Barriga	Director General, ERA European Regions Airline Association, United Kingdom
Marylin Bastin	Head of Aviation Sustainability, EUROCONTROL, Belgium
Achim Baumann	Policy Director, Airlines for Europe, Belgium
Marc Baumgartner	Chair, Performance Review Commission, Belgium
Marek Bekier	Senior VP European Business, Aviation Capacity Resources, Sweden
Christine Berg	Deputy Director for Aviation - Head of Unit Single European Sky, European Commission, Belgium
Viktoria Bognar	Senior Economist, International Air Transport Association, Switzerland
Walter Boltz	Owner, Walter Boltz - European Energy, Austria
Markus Bruns	Head of Regulatory Management, DFS German Air Navigation Services, Germany
Regula Dettling-Ott	Chair, Performance Review Body of the Single European Sky, Belgium
Matthias Finger	Director, Florence School of Regulation, Transport Area, European University Institute, Italy
Eduardo Garcia	Manager European ATM Coordination and Safety, Civil Air Navigation Services Organization, Belgium
Adriaan Heerbaart	Director, EUROCONTROL, Belgium
Alexander Holzrichter	Senior Director, Head of Regulatory Affairs, Lufthansa Group Airlines, Germany
Denis Huet	Head of Aviation Intelligence Unit, EUROCONTROL, Belgium
Andras Hujber	Policy Officer, European Commission, Belgium
László Ignéczi	Director, Agency for Support for BEREK, Latvia
Matthew Krasa	Head of Public Affairs, Ryanair, Ireland
Patrick Ky	Executive Director, European Union Aviation Safety Agency, Germany
Irina Lapenkova	Research Associate, Florence School of Regulation, Transport Area, European University Institute, Italy
Isabelle Laplace	Head of the Air Transport Sustainable Development Research Program, French Civil Aviation University, France
Juan José Montero	Part-time Professor, Florence School of Regulation, Transport Area, European University Institute, Italy

Igor Pirc	Policy Officer, Federal Office of Civil Aviation Switzerland, Switzerland
Gerli Rebane	Legal Adviser, European Union Aviation Safety Agency, Germany
Vanessa Rullier	Senior Manager, EBAA, Belgium
Teodora Serafimova	Research Associate, Florence School of Regulation, Transport Area, European University Institute, Italy
Viktorija Tsitsoni	Aviation Policy Officer, European Commission, Belgium
Rolf Tuchhardt	Team Leader Performance Team, European Commission, Belgium